

Message Text

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ACTION SS-15

INFO OCT-01 AF-10 ADP-00 CU-04 AID-20 CIAE-00 DODE-00

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FM AMEMBASSY KINSHASA

TO SECSTATE WASHDC 3465

C O N F I D E N T I A L KINSHASA 4308

E. O. 11652: GDS

TAGS: PFOR

SUBJ: YOUTH PARA

REF: STATE 070302

FOLLOWING ASSESSMENT STEMS FROM EMBASSY'S JUNIOR COUNTRY TEAM
AND REFLECTS COUNTRY TEAM POSITIONS.

I. YOUTH CATEGORIES

A. 5 PERCENT -- (PARTY JOBS PER SE ARE RELATIVELY FEW AND LESS
SOUGHT AFTER THAN JOBS IN ARMY AND BUREAUCRACY. LATTER JOBS OFTEN
PERMIT RISE TO EMINENCE IN PARTY HIERARCHY.)

35 PERCENT - YOUNG MILITARY OFFICERS

20 PERCENT -- YOUNG BUREAUCRATS (PARTICULARLY IN PRESIDENCY)

5 PERCENT - YOUNG MEDIA PROFESSIONALS

20 PERCENT - YOUNG BUSINESS AND INDUSTRY PROFESSIONALS (PARTICULAR-
ARLY IN PARASTATAL ORGANIZATIONS)

5 PERCENT - YOUNG EDUCATION PROFESSIONALS

5 PERCENT - YOUNG LABOR LEADERS

5 PERCENT - YOUNG UNIVERSITY STUDENT LEADERS

B. WHILE MILITARY TENDS TO PREDOMINATE IN CURRENT POWER STRUCTURE
OF ZAIRE, MOBUTU IS TENDING TO BUREEUCT TPPTOHIS GOVERNMENT AND TO
DEVELOP DEPENDABLE CADRE OF TECHNOCRATS. IN SHORT RUN, GREATEST
LIKELY PAYOFF BY YOUTH SYMPATHETIC TO US WILL BE FROM MILITARY,
WHICH EXPLAINS 35 PERCENT ALLOCATION. IN MEDIUM AND LONG RANGE,
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EMPHASIS IS SHITED TO YOUNG BUREAUCRATS IN TWO MAJOR AREAS:
PRESIDENCY AND PRESIDENCY- ASSOCIATED FIELDS; AND STATE- HELD
ORGANIZATIONS WHICH MAKE UP IGP.

C. NO.

II. OBJECTIVES

A. 100 PERCENT - DEVELOP INFLUENTIAL RELATIONSHIPS WITH LEADERS
OF POLITICALLY AWARE YOUTH AND WITH POTENTIAL
FUTURE LEADERS (IT BEING UNDERSTOOD THAT THIS
OBJECTIVE SHOULD BE PURSUED AMONG YOUTH OF EACH
OF WEIGHTED CATEGORIES LISTED UNDER SECTION I
ABOVE)

B. PERSONAL RELATIONSHIPS ARE KEY TO ACHIEVING GOALS IN ZAIRE, NOT
JUST FOR FOREIGNERS BUT AMONG ZAIRIANS AS WELL. GOALS SET FORTH IN
PARA COUNTRY PAPER FOR ZAIRE CAN ONLY BE REALIZED WITH
COOPERATION OF
ZAIRIAN AUTHORITIES, AND FIRST STEP TOWARDS COOPERATION IS TO
PENETRATE SCREEN OF SUBORDINATES WHOSE MAIN FUNCTION IS TO SHIELD
MEN WHO HAVE INFLUENCE TO GET THINGS DONE. BY DEVOTING ALL ITS
" YOUTH" RESOURCES TO DEVELOPING INFLUENTIAL PERSONAL RELATIONSHIPS
WITH FUTURE LEADERS BEFORE THEY GO BEHIND SCREEN, EMBASSY
PERSONNEL
CAN EFFECTIVELY BY- PASS IT. PERSONAL RELATIONSHIP ENSURE ACCESS
TO LEADERS (FUTURE AND PRESENT), AND INFLUENTIAL PERSONAL RELATION-
SHIPS GO LONG WAY TOWARDS ACHIEVING POLICY OBJECTIVES.

III. RESOURCES

A. 15 PERCENT - CU INTERNATIONAL VISITOR TRAVEL GRANTS
10 PERCENT - CU EDUCATIONAL TRAVEL GRANTS
10 PERCENT - CU FULL- YEAR ACADEMIC GRANTS TO FOREIGN STUDENTS
30 PERCENT - AID TRAINING PROGRAM
25 PERCENT - MILITARY TRAINING PROGRAMS
10 PERCENT - DOD OR MAP ORIENTATION TOURS IN US FOR
FOREIGN MILITARY OFFICERS

B. PEACE CORPS: WIDE DISTRIBUTION OF PCVS THROUGHOUT ZAIRE AND
EXCELLENT RAPPORT THEY OFTEN ABLE TO ESTABLISH WITH ZAIRIAN
COLLEAGUES WORKING ON SAME PROJECTS WILL IN TIME HELP TO BRING
INTO VIEW WELL DISPOSED ZAIRIANS WITH INFLUENTIAL FUTURES, THUS
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COMPLEMENTING EMBASSY YOUTH PROGRAM.

C. RATIONALE. APPLICATION OF USG RESOURCES TO YOUTH UNDER " TRAINING"
RUBRIC SHOULD BE GUIDED BY AWARENESS OF BOTH NEAR AND LONG TERM
BENEFITS TO BE GAINED FROM SUCH TRAINING. FOR SHORT TERM, PROGRAMS

SUCH AS CU INTERNATIONAL VISITOR TRAVEL GRANTS AND MAP
ORIENTATION TOURS CAN BE USED AS VERY EFFECTIVE ENTREES WITH
YOUTH, BUT TEND TO BE EFFECTIVE FOR SHORTER PERIOD (ONE/ TWO YEARS).
LONG TERM TRAINING (6/18 MONTHS) AS OFFERED BY CU ACADEMIC GRANTS,
AID TRAINING AND MILITARY TRAINING, ARE MORE EXPENSIVE PER
INDIVIDUAL, BUT CAN PROVIDE SUBSTANTIAL LONG TERM ACCESS TO KEY
INDIVIDUAL YOUTH
AS THEY PROGRESS UP THEIR RESPECTIVE HIERARCHICAL LADDERS.
FOLLOWING THIS LOGIC, IT IS BELIEVED USG RESOURCES SHOULD BE
ALLOCATEDED ROUGHLY 30-70 PERCENT BETWEEN SHORT AND LONG TERM
TRAINING WHILE STILL MAINTAINING 35-65 MILITAR/ CIVILIAN RATION
SHOWN IN SECTION I.

IV. RELATIVE IMPORTANCE OF " YOUTH"

A. MEDIUM

B. TWO FACTORS OPERATE TO KEEP OUR ESTIMATE OF RELATIVE IMPORTANCE
OF YOUTH AT THIS LEVEL. FIRST IS DEFINITION OF " YOUTH" LAID DOWN
IN REFTEL WHICH EXCLUDES CURRENT NATIONAL LEADERS WHO HAPPEN TO BE
YOUNG. FOR OBVIOUS HISTORICAL REASONS CURRENT NATIONAL LEADERSHIP
IS OVERWHELMINGLY YOUTHFUL. SECOND IS PHENOMENON, COMMON ELSE-
WHERE, WHEREBY WELL ENTRENCHED AND YOUTHFUL LEADERSHIP
CONSISTUTES
MAJOR OBSTACLE TO ADVANCEMENT OF FOLLOW- ON GENERATION
WHICH OFTEN
FINDS RELATIVELY LOW AND IMPERMEABLE CEILING FOR ITS AMBITIONS AND
IS FORCED TO MOVE Laterally INTO MEDIUM AND LOW LEVEL POSITIONS
(SUCH AS PRIMARY AND SECONDARY TEACHING). INCREASING NUMBERS OF
OUR " YOUTH" TARGET GROUP FACE THIS PROSPECT.

C. 1. A. PERSONNEL TIME - 5 PERCENT

1. B. CONTACT WORK - 45 PERCENT

REPORTING - 10 PERCENT

PROGRAM WORK - 45 PERCENT

1. C. STATE - 10 PERCENT

USIA - 35 PERCENT

AID - 20 PERCENT

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DOD - 25 PERCENT

OTHER - 10 PERCENT

C. 2. PROGRAM RESOURCES

60 PERCENT - CU BUDGET

40 PERCENT - USIA

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